## 104TH CONGRESS 1ST SESSION

# H. R. 927

To seek international sanctions against the Castro government in Cuba, to plan for support of a transition government leading to a democratically elected government in Cuba, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 14, 1995

Mr. Burton of Indiana (for himself, Mr. Diaz-Balart, Ms. Ros-Lehtinen, Mr. Torricelli, Mr. Menendez, Mr. Delay, Mr. Ballenger, Mr. Solomon, Mr. Goss, Mr. Smith of New Jersey, Mr. King, Mr. Ewing, Mr. Gallegly, Mr. Deutsch, Mr. Hansen, Mr. Barton of Texas, Mr. Rohrabacher, Mr. Funderburk, Mr. Sam Johnson of Texas, Mrs. Vucanovich, Mr. Petri, Mrs. Meek of Florida, and Mr. Gilchrest) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committees on Ways and Means, the Judiciary, and Banking and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

APRIL 18, 1995

Additional sponsors: Mr. Engel, Mr. Knollenberg, Mr. Wilson, Mr. Foley, and Mr. Bartlett of Maryland

## A BILL

To seek international sanctions against the Castro government in Cuba, to plan for support of a transition government leading to a democratically elected government in Cuba, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Cuban Liberty and Democratic Solidarity (LIBERTAD)
- 6 Act of 1995".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Purposes.
  - Sec. 4. Definitions.

## TITLE I—SEEKING SANCTIONS AGAINST THE CASTRO GOVERNMENT

- Sec. 101. Statement of policy.
- Sec. 102. Enforcement of the economic embargo of Cuba.
- Sec. 103. Prohibition against indirect financing of the Castro dictatorship.
- Sec. 104. United States opposition to Cuban membership in international financial institutions.
- Sec. 105. Assistance by the independent states of the former Soviet Union of the Government of Cuba.
- Sec. 106. Television broadcasting to Cuba.
- Sec. 107. Reports on assistance and commerce received by Cuba from other foreign countries.
- Sec. 108. Importation sanction against certain Cuban trading partners.

#### TITLE II—ASSISTANCE TO A FREE AND INDEPENDENT CUBA

- Sec. 201. Policy toward a transition government and a democratically elected government in Cuba.
- Sec. 202. Authorization of assistance for the Cuban people.
- Sec. 203. Coordination of assistance program; implementation and reports to Congress; reprogramming.
- Sec. 204. Authorization of appropriations.
- Sec. 205. Termination of the economic embargo of Cuba.
- Sec. 206. Requirements for a transition government.
- Sec. 207. Requirements for a democratically elected government.

## TITLE III—PROTECTION OF AMERICAN PROPERTY RIGHTS ABROAD

- Sec. 301. Exclusion from the United States of aliens who have confiscated property of United States nationals.
- Sec. 302. Liability for trafficking in property confiscated from United States nationals.

## 1 SEC. 2. FINDINGS.

2	The Congress makes the following findings:
3	(1) The economy of Cuba has experienced a de-
4	cline of at least 60 percent in the last 5 years as a
5	result of—
6	(A) the end of its subsidization by the
7	former Soviet Union of between 5 billion and 6
8	billion dollars annually;
9	(B) 36 years of Communist tyranny and
10	economic mismanagement by the Castro govern-
11	ment;
12	(C) the extreme decline in trade between
13	Cuba and the countries of the former Soviet
14	bloc; and
15	(D) the policy of the Russian Government
16	and the countries of the former Soviet bloc to
17	conduct economic relations with Cuba on strict-
18	ly commercial terms.
19	(2) At the same time, the welfare and health of
20	the Cuban people have substantially deteriorated as
21	a result of this economic decline and the refusal of
22	the Castro regime to permit free and fair democratic
23	elections in Cuba.
24	(3) The Castro regime has made it abundantly
25	clear that it will not engage in any substantive polit-

- ical reforms that would lead to democracy, a market economy, or an economic recovery.
  - (4) The repression of the Cuban people, including a ban on free and fair democratic elections, and continuing violation of fundamental human rights has isolated the Cuban regime as the only completely nondemocratic government in the Western Hemisphere.
    - (5) As long as free elections are not held in Cuba, the economic condition of the country and the welfare of the Cuban people will not improve in any significant way.
    - (6) The totalitarian nature of the Castro regime has deprived the Cuban people of any peaceful means to improve their condition and has led thousands of Cuban citizens to risk or lose their lives in dangerous attempts to escape from Cuba to freedom.
    - (7) Radio Marti and Television Marti have both been effective vehicles for providing the people of Cuba with news and information and have helped to bolster the morale of the people of Cuba living under tyranny.
    - (8) The consistent policy of the United States towards Cuba since the beginning of the Castro regime, carried out by both Democratic and Repub-

- lican administrations, has sought to keep faith with the people of Cuba, and has been effective in sanctioning the totalitarian Castro regime.
  - (9) The United States has shown a deep commitment, and considers it a moral obligation, to promote and protect human rights and fundamental freedoms as expressed in the Charter of the United Nations and in the Universal Declaration of Human Rights.
  - (10) The Congress has historically and consistently manifested its solidarity and the solidarity of the American people with the democratic aspirations of the Cuban people.
  - (11) The Cuban Democracy Act of 1992 calls upon the President to encourage the governments of countries that conduct trade with Cuba to restrict their trade and credit relations with Cuba in a manner consistent with the purposes of that Act.
  - (12) The 1992 FREEDOM Support Act requires that the President, in providing economic assistance to Russia and the emerging Eurasian democracies, take into account the extent to which they are acting to "terminate support for the communist regime in Cuba, including removal of troops,

- 1 closing military facilities, and ceasing trade subsidies 2 and economic, nuclear, and other assistance".
  - (13) The Government of Cuba engages in the illegal international narcotics trade and harbors fugitives from justice in the United States.
  - (14) The Castro government threatens international peace and security by engaging in acts of armed subversion and terrorism such as the training and supplying of groups dedicated to international violence.
  - (15) The Castro government has utilized from its inception and continues to utilize torture in various forms (including by psychiatry), as well as execution, exile, confiscation, political imprisonment, and other forms of terror and repression, as means of retaining power.
  - (16) Fidel Castro has defined democratic pluralism as "pluralistic garbage" and continues to make clear that he has no intention of tolerating the democratization of Cuban society.
  - (17) The Castro government holds innocent Cubans hostage in Cuba by no fault of the hostages themselves solely because relatives have escaped the country.

Inter-American Convention on Asylum and the International Covenant on Civil and Political Rights (which protects the right to leave one's own country), Cuba nevertheless surrounds embassies in its capital by armed forces to thwart the right of its citizens to seek asylum and systematically denies that right to the Cuban people, punishing them by imprisonment for seeking to leave the country and killing them for attempting to do so (as demonstrated in the case of the confirmed murder of over 40 men, women, and children who were seeking to leave Cuba on July 13, 1994).

(19) The Castro government continues to utilize blackmail, such as the immigration crisis with which it threatened the United States in the summer of 1994, and other unacceptable and illegal forms of conduct to influence the actions of sovereign states in the Western Hemisphere in violation of the Charter of the Organization of American States and other international agreements and international law.

(20) The United Nations Commission on Human Rights has repeatedly reported on the unacceptable human rights situation in Cuba and has

- taken the extraordinary step of appointing a SpecialRapporteur.
  - (21) The Government of Cuba has consistently refused access to the Special Rapporteur and formally expressed its decision not to "implement so much as one comma" of the United Nations Resolutions appointing the Rapporteur.
    - (22) The United Nations General Assembly passed Resolution 1992/70 on December 4, 1992, Resolution 1993/48/142 on December 20, 1993, and Resolution 1994/49/544 on October 19, 1994, referencing the Special Rapporteur's reports to the United Nations and condemning "violations of human rights and fundamental freedoms" in Cuba.
    - (23) Article 39 of Chapter VII of the United Nations Charter provides that the United Nations Security Council "shall determine the existence of any threat to the peace, breach of the peace, or act of aggression and shall make recommendations, or decide what measures shall be taken . . . , to maintain or restore international peace and security.".
    - (24) The United Nations has determined that massive and systematic violations of human rights may constitute a "threat to peace" under Article 39 and has imposed sanctions due to such violations of

- human rights in the cases of Rhodesia, South Africa,
  Iraq, and the former Yugoslavia.
- 3 (25) In the case of Haiti, a neighbor of Cuba 4 not as close to the United States as Cuba, the 5 United States led an effort to obtain and did obtain 6 a United Nations Security Council embargo and 7 blockade against that country due to the existence of 8 a military dictatorship in power less than 3 years.
- 9 (26) United Nations Security Council Resolu-10 tion 940 of July 31, 1994, subsequently authorized 11 the use of "all necessary means" to restore the 12 "democratically elected government of Haiti", and 13 the democratically elected government of Haiti was 14 restored to power on October 15, 1994.
  - (27) The Cuban people deserve to be assisted in a decisive manner to end the tyranny that has oppressed them for 36 years and the continued failure to do so constitutes ethically improper conduct by the international community.
- 20 SEC. 3. PURPOSES.

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- The purposes of this Act are as follows:
- (1) To seek international sanctions against theCastro government in Cuba.

- 1 (2) To encourage the holding of free and fair, 2 democratic elections in Cuba, conducted under the 3 supervision of internationally recognized observers.
- 4 (3) To develop a plan for furnishing assistance 5 to a transition government and, subsequently, to a 6 democratically elected government when such gov-7 ernments meet the eligibility requirements of this 8 Act.
- 9 (4) To protect property rights abroad of United States nationals.

#### 11 SEC. 4. DEFINITIONS.

- 12 As used in this Act, the following terms have the fol-13 lowing meanings:
- 14 (1) APPROPRIATE CONGRESSIONAL COMMIT15 TEES.—The term "appropriate congressional com16 mittees" means the Committee on International Re17 lations and the Committee on Appropriations of the
  18 House of Representatives and the Committee on
  19 Foreign Relations and the Committee on Appropria20 tions of the Senate.
  - (2) Confiscated.—The term "confiscated" refers to the nationalization, expropriation, or other seizure of ownership or control of property by governmental authority—

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1	(A) without adequate and effective com-
2	pensation or otherwise in violation of the law of
3	the place where the property was situated when
4	the confiscation occurred; and
5	(B) without the claim to the property hav-
6	ing been settled pursuant to an international
7	claims settlement agreement.
8	(3) CUBAN GOVERNMENT.—The term "Cubar
9	government" includes the government of any politi-
10	cal subdivision, agency, or instrumentality of the
11	Government of Cuba.
12	(4) Democratically elected government
13	IN CUBA.—The term "democratically elected govern-
14	ment in Cuba'' means a government described in
15	section 207.
16	(5) Economic embargo of cuba.—The term
17	"economic embargo of Cuba" refers to the economic
18	embargo imposed against Cuba pursuant to section
19	620(a) of the Foreign Assistance Act of 1961 (22
20	U.S.C. 2370(a)), section 5(b) of the Trading With
21	the Enemy Act (50 U.S.C. App. 5(b)), the Inter-
22	national Emergency Economic Powers Act, and the
23	Export Administration Act of 1979.

(6) Property.—The term "property" means—

1	(A) any property, right, or interest, includ-
2	ing any leasehold interest,
3	(B) debts owed by the Cuban government
4	or by any enterprise which has been confiscated
5	by the Cuban government; and
6	(C) debts which are a charge on property
7	confiscated by the Cuban government.
8	(7) Traffics.—The term "traffics" means to
9	sell, transfer, distribute, dispense, or otherwise dis-
10	pose of property, or to purchase, receive, possess, ob-
11	tain control of, manage, or use property.
12	(8) Transition government in cuba.—The
13	term "transition government in Cuba" means a gov-
14	ernment described in section 206.
15	(9) United states person.—The term
16	"United States person" means (A) any United
17	States citizen, and (B) any corporation, trust, part-
18	nership, or other juridical entity 50 percent or more
19	beneficially owned by United States citizens.
20	TITLE I—SEEKING SANCTIONS
21	AGAINST THE CASTRO GOV-
22	ERNMENT
23	SEC. 101. STATEMENT OF POLICY.
24	It is the sense of the Congress that—

- 1 (1) the acts of the Castro government, includ-2 ing its massive, systematic, and extraordinary viola-3 tions of human rights, are a threat to international 4 peace;
  - (2) the President should advocate, and should instruct the United States Permanent Representative to the United Nations to propose and seek, within the Security Council, a mandatory international embargo against the totalitarian government of Cuba pursuant to chapter VII of the Charter of the United Nations, which is similar to measures taken by United States representatives with respect to Haiti; and
    - (3) any resumption or commencement of efforts by any state to make operational the nuclear facility at Cienfuegos, Cuba, will have a detrimental impact on United States assistance to and relations with such state.

## 19 SEC. 102. ENFORCEMENT OF THE ECONOMIC EMBARGO OF

20 **CUBA.** 

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- 21 (a) Policy.—(1) The Congress hereby reaffirms sec-
- 22 tion 1704(a) of the Cuban Democracy Act of 1992 that
- 23 states the President should encourage foreign countries to
- 24 restrict trade and credit relations with Cuba.

- 1 (2) The Congress further urges the President to take
- 2 immediate steps to apply the sanctions described in section
- 3 1704(b) of such Act against countries assisting Cuba.
- 4 (b) DIPLOMATIC EFFORTS.—The Secretary of State
- 5 shall ensure that United States diplomatic personnel
- 6 abroad understand and, in their contacts with foreign offi-
- 7 cials are—
- 8 (1) communicating the reasons for the United
- 9 States economic embargo of Cuba; and
- 10 (2) urging foreign governments to cooperate
- more effectively with the embargo.
- 12 (c) Existing Regulations.—The President should
- 13 instruct the Secretary of the Treasury and the Attorney
- 14 General to enforce fully the Cuban Assets Control Regula-
- 15 tions in part 515 of title 31, Code of Federal Regulations.
- 16 (d) Violations of Restrictions on Travel to
- 17 CUBA.—The penalties provided for in section 16 of the
- 18 Trading with the Enemy Act (50 U.S.C. App. 16) shall
- 19 apply to all violations of the Cuban Assets Control Regula-
- 20 tions (part 515 of title 31, Code of Federal Regulations)
- 21 involving transactions incident to travel to and within
- 22 Cuba, notwithstanding section 16(b)(2) (the first place it
- 23 appears) and section 16(b)(3) and (4) of such Act.

1	SEC. 103. PROHIBITION AGAINST INDIRECT FINANCING OF
2	THE CASTRO DICTATORSHIP.
3	(a) PROHIBITION.—Notwithstanding any other provi-
4	sion of law, no loan, credit, or other financing may be ex-
5	tended by a United States person or by a United States
6	agency to a foreign person that traffics in any property
7	confiscated by the Cuban government the claim to which
8	is owned by a United States person as of the date of enact-
9	ment of this Act.
10	(b) TERMINATION OF SANCTION.—The sanction of
11	subsection (a) shall cease to apply on the date of termi-
12	nation of the economic embargo of Cuba.
13	(c) Penalties.—Violations of subsection (a) shall be
14	punishable by the same penalties as are applicable to simi-
15	lar violations of the Cuban Assets Control Regulations in
16	part 515 of title 31, Code of Federal Regulations.
17	(d) Definitions.—As used in this section—
18	(1) the term "foreign person" means (A) an
19	alien, and (B) any corporation, trust, partnership, or
20	other juridical entity that is not 50 percent or more
21	beneficially owned by United States citizens; and
22	(2) the term "United States agency" has the
23	same meaning given to the term "agency" in section
24	551(1) of title 5, United States Code.

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1	SEC. 104. UNITED STATES OPPOSITION TO CUBAN MEMBER-
2	SHIP IN INTERNATIONAL FINANCIAL INSTI-
3	TUTIONS.
4	(a) Continued Opposition to Cuban Member-
5	SHIP IN INTERNATIONAL FINANCIAL INSTITUTIONS.—(1)
6	Except as provided in paragraph (2), the Secretary of the
7	Treasury shall instruct the United States executive direc-
8	tor to each international financial institution to use the

- 9 voice and vote of the United States to oppose the admis-
- 10 sion of Cuba as a member of such institution until Cuba
- 11 holds free and fair, democratic elections, conducted under
- 12 the supervision of internationally recognized observers.
- 13 (2) During the period that a transition government
- 14 is in power in Cuba, the President shall take steps to sup-
- 15 port the processing of Cuba's application for membership
- 16 in any international financial institution subject to the
- 17 membership taking effect after a democratically elected
- 18 government is in power in Cuba.
- 19 (b) REDUCTION IN UNITED STATES PAYMENTS TO
- 20 International Financial Institutions.—If any
- 21 international financial institution approves a loan or other
- 22 assistance to Cuba over the opposition of the United
- 23 States, then the Secretary of the Treasury shall withhold
- 24 from payment to such institution an amount equal to the
- 25 amount of the loan or other assistance to the Cuban gov-

- 1 ernment, with respect to each of the following types of
- 2 payment:
- 3 (1) The paid-in portion of the increase in cap-
- 4 ital stock of the institution.
- 5 (2) The callable portion of the increase in cap-
- 6 ital stock of the institution.
- 7 (c) Definition.—For purposes of this section, the
- 8 term "international financial institution" means the Inter-
- 9 national Monetary Fund, the International Bank for Re-
- 10 construction and Development, the International Develop-
- 11 ment Association, the International Finance Corporation,
- 12 the Multilateral Investment Guaranty Agency, and the
- 13 Inter-American Development Bank.
- 14 SEC. 105. ASSISTANCE BY THE INDEPENDENT STATES OF
- 15 THE FORMER SOVIET UNION OF THE GOV-
- 16 ERNMENT OF CUBA.
- 17 (a) REPORTING REQUIREMENT.—Not later than 90
- 18 days after the date of enactment of this Act, the President
- 19 shall submit to the appropriate congressional committees
- 20 a report detailing progress towards the withdrawal of per-
- 21 sonnel of any independent state of the former Soviet
- 22 Union (within the meaning of section 3 of the FREEDOM
- 23 Support Act (22 U.S.C. 5801)), including advisers, techni-
- 24 cians, and military personnel, from the Cienfuegos nuclear
- 25 facility in Cuba.

1	(b) Criteria for Assistance.—Section
2	498A(a)(11) of the Foreign Assistance Act of 1961 (22
3	U.S.C. 2295a(a)(1)) is amended by striking "of military
4	facilities" and inserting "military and intelligence facili-
5	ties, including the military and intelligence facilities at
6	Lourdes and Cienfuegos,".
7	(c) Ineligibility for Assistance.—(1) Section
8	498A(b) of that Act (22 U.S.C. 2295a(b)) is amended—
9	(A) by striking "or" at the end of paragraph
10	(4);
11	(B) by redesignating paragraph (5) as para-
12	graph (6); and
13	(C) by inserting after paragraph (4) the follow-
14	ing:
15	"(5) for the government of any independent
16	state effective 30 days after the President has deter-
17	mined and certified to the appropriate congressional
18	committees (and Congress has not enacted legisla-
19	tion disapproving the determination within the 30-
20	day period) that such government is providing as-
21	sistance for, or engaging in nonmarket based trade
22	(as defined in section $498B(k)(3)$ ) with, the Govern-
23	ment of Cuba: or".

1	(2) Subsection (k) of section 498B of that Act (22
2	U.S.C. $2295b(k)$ ), is amended by adding at the end the
3	following:
4	"(3) Nonmarket based trade.—As used in
5	section 498A(b)(5), the term 'nonmarket based
6	trade' includes exports, imports, exchanges, or other
7	arrangements that are provided for goods and serv-
8	ices (including oil and other petroleum products) on
9	terms more favorable than those generally available
10	in applicable markets or for comparable commod-
11	ities, including—
12	"(A) exports to the Government of Cuba
13	on terms that involve a grant, concessional
14	price, guaranty, insurance, or subsidy;
15	"(B) imports from the Government of
16	Cuba at preferential tariff rates; and
17	"(C) exchange arrangements that include
18	advance delivery of commodities, arrangements
19	in which the Government of Cuba is not held
20	accountable for unfulfilled exchange contracts,
21	and arrangements under which Cuba does not
22	pay appropriate transportation, insurance, or fi-
23	nance costs.".
24	(d) Facilities at Lourdes, Cuba.—(1) The Con-
25	gress expresses its strong disapproval of the extension by

- 1 Russia of credits equivalent to approximately
- 2 \$200,000,000 in support of the intelligence facility at
- 3 Lourdes, Cuba, in November 1994.
- 4 (2) Section 498A of the Foreign Assistance Act of
- 5 1961 (22 U.S.C. 2295a) is amended by adding at the end
- 6 the following new subsection:
- 7 "(d) Reduction in Assistance for Support of
- 8 MILITARY AND INTELLIGENCE FACILITIES IN CUBA.—(1)
- 9 Notwithstanding any other provision of law, the President
- 10 shall withhold from assistance allocated for an independ-
- 11 ent state of the former Soviet Union under this chapter
- 12 an amount equal to the sum of assistance and credits, if
- 13 any, provided by such state in support of military and in-
- 14 telligence facilities in Cuba, including the intelligence facil-
- 15 ity at Lourdes, Cuba.
- 16 "(2) Nothing in this subsection may be construed to
- 17 apply to—
- 18 "(A) assistance provided under the Soviet Nu-
- 19 clear Threat Reduction Act of 1991 (title II of Pub-
- lic Law 102–228) or the Cooperative Threat Reduc-
- tion Act of 1993 (title XII of Public Law 103–160);
- 22 or
- 23 "(B) assistance to meet urgent humanitarian
- needs under section 498(1), including disaster as-

- sistance described in subsection (c)(3) of this sec-
- 2 tion.".

### 3 SEC. 106. TELEVISION BROADCASTING TO CUBA.

- 4 (a) CONVERSION TO UHF.—The Director of the
- 5 United States Information Agency shall implement a con-
- 6 version of television broadcasting to Cuba under the Tele-
- 7 vision Marti Service to ultra high frequency (UHF) broad-
- 8 casting.
- 9 (b) Periodic Reports.—Not later than 45 days
- 10 after the date of enactment of this Act, and every three
- 11 months thereafter until the conversion described in sub-
- 12 section (a) is fully implemented, the Director shall submit
- 13 a report to the appropriate congressional committees on
- 14 the progress made in carrying out subsection (a).
- 15 SEC. 107. REPORTS ON ASSISTANCE AND COMMERCE RE-
- 16 **CEIVED BY CUBA FROM OTHER FOREIGN**
- 17 **COUNTRIES.**
- 18 (a) REPORTS REQUIRED.—Not later than 90 days
- 19 after the date of enactment of this Act, and every year
- 20 thereafter, the President shall submit a report to the ap-
- 21 propriate congressional committees on assistance and
- 22 commerce received by Cuba from other foreign countries
- 23 during the preceding 12-month period.

- 1 (b) CONTENTS OF REPORTS.—Each report required 2 by subsection (a) shall, for the period covered by the re-3 port, contain the following:
  - (1) A description of all bilateral assistance provided to Cuba by other foreign countries, including humanitarian assistance.
    - (2) A description of Cuba's commerce with foreign countries, including an identification of Cuba's trading partners and the extent of such trade.
  - (3) A description of the joint ventures completed, or under consideration, by foreign nationals and business firms involving facilities in Cuba, including an identification of the location of the facilities involved and a description of the terms of agreement of the joint ventures and the names of the parties that are involved.
  - (4) A determination whether or not any of the facilities described in paragraph (3) is the subject of a claim against Cuba by a United States person.
  - (5) A determination of the amount of Cuban debt owed to each foreign country, including the amount of debt exchanged, forgiven, or reduced under the terms of each investment or operation in Cuba involving foreign nationals or businesses.

- 1 (6) A description of the steps taken to assure 2 that raw materials and semifinished or finished 3 goods produced by facilities in Cuba involving for-4 eign nationals or businesses do not enter the United 5 States market, either directly or through third coun-
- 7 SEC. 108. IMPORTATION SANCTION AGAINST CERTAIN
  8 CUBAN TRADING PARTNERS.
- 9 (a) SANCTION.—Notwithstanding any other provision of law, sugars, syrups, and molasses, that are the product of a country that the President determines has imported sugar, syrup, or molasses that is the product of Cuba, shall not be entered, or withdrawn from warehouse for consumption, into the customs territory of the United States, unless the condition set forth in subsection (b) is met.
- (b) Condition for Removal of Sanction.—The sanction set forth in subsection (a) shall cease to apply to a country if the country certifies to the President that the country will not import sugar, syrup, or molasses that is the product of Cuba until free and fair elections, conducted under the supervision of internationally recognized observers, are held in Cuba. Such certification shall cease to be effective if the President makes a subsequent deter-

tries or parties.

1	mination under subsection (a) with respect to that coun-
2	try.
3	(c) Reports to Congress.—The President shall re-
4	port to the appropriate congressional committees all deter-
5	minations made under subsection (a) and all certifications
6	made under subsection (b).
7	(d) Reallocation of Sugar Quotas.—During any
8	period in which a sanction under subsection (a) is in effect
9	with respect to a country, the President may reallocate
10	to other countries the quota of sugars, syrups, and molas-
11	ses allocated to that country, before the prohibition went
12	into effect, under chapter 17 of the Harmonized Tariff
13	Schedule of the United States.
14	TITLE II—ASSISTANCE TO A
15	FREE AND INDEPENDENT CUBA
16	SEC. 201. POLICY TOWARD A TRANSITION GOVERNMENT
17	AND A DEMOCRATICALLY ELECTED GOVERN-
18	MENT IN CUBA.
19	The policy of the United States is as follows:
20	(1) To support the self-determination of the
21	Cuban people.
22	(2) To recognize that the self-determination of
23	the Cuban people is a sovereign and national right
24	of the citizens of Cuba which must be exercised free

- of interference by the government of any other country.
  - (3) To encourage the Cuban people to empower themselves with a government which reflects the self-determination of the Cuban people.
    - (4) To recognize the potential for a difficult transition from the current regime in Cuba that may result from the initiatives taken by the Cuban people for self-determination in response to the intransigence of the Castro regime in not allowing any substantive political or economic reforms, and to be prepared to provide the Cuban people with humanitarian, developmental, and other economic assistance.
    - (5) In solidarity with the Cuban people, to provide emergency relief assistance to a transition government in Cuba and long-term assistance to a democratically elected government in Cuba that result from an expression of the self-determination of the Cuban people.
    - (6) Through such assistance, to facilitate a peaceful transition to representative democracy and a market economy in Cuba and to consolidate democracy in Cuba.

- 1 (7) To deliver such assistance to the Cuban 2 people only through a transition government in 3 Cuba, through a democratically elected government 4 in Cuba, or through United States, international, or 5 indigenous nongovernmental organizations.
  - (8) To encourage other countries and multilateral organizations to provide similar assistance, and to work cooperatively with such countries and organizations to coordinate such assistance.
  - (9) To ensure that emergency relief is rapidly implemented and distributed to the people of Cuba upon the institution of a transition government in Cuba.
  - (10) Not to provide favorable treatment or influence on behalf of any individual or entity in the selection by the Cuban people of their future government.
  - (11) To assist a transition government in Cuba and a democratically elected government in Cuba to prepare the Cuban military forces for an appropriate role in a democracy.
  - (12) To be prepared to enter into negotiations with a democratically elected government in Cuba either to return the United States Naval Base at

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1	Guantanamo to Cuba or to renegotiate the present
2	agreement under mutually agreeable terms.
3	(13) To consider the restoration of diplomatic
4	recognition and support the reintegration of the
5	Cuban government into Inter-American organiza-
6	tions when the President determines that there ex-
7	ists a democratically elected government in Cuba.
8	(14) To take steps to remove the economic em-
9	bargo of Cuba when the President determines that
10	there exists a democratically elected government in
11	Cuba.
12	(15) To assist a democratically elected govern-
13	ment in Cuba to strengthen and stabilize its national
14	currency.
15	(16) To pursue the extension of the North
16	American Free Trade Agreement to a free, demo-
17	cratic, and independent Cuba or to seek the creation
18	of an economic community with a free, democratic,
19	and independent Cuba.
20	SEC. 202. AUTHORIZATION OF ASSISTANCE FOR THE
21	CUBAN PEOPLE.

22 (a) AUTHORIZATION.—

23 (1) IN GENERAL.—The President shall develop 24 a plan for providing economic assistance to Cuba at 25 such time as the President determines that a transi-

1	tion government or a democratically elected govern-
2	ment (as determined under section 203(c)) is in
3	power in Cuba.
4	(2) Effect on other laws.—
5	(A) Superseding other laws.—Subject
6	to subparagraph (B), assistance may be pro-
7	vided under this section notwithstanding any
8	other provision of law.
9	(B) Determination required regard-
10	ING PROPERTY TAKEN FROM UNITED STATES
11	PERSONS.—Subparagraph (A) shall not apply
12	to section 620(a)(2) of the Foreign Assistance
13	Act of 1961 (22 U.S.C. 2370(a)(2)).
14	(b) Plan for Assistance.—
15	(1) DEVELOPMENT OF PLAN.—The President
16	shall develop a plan for providing assistance under
17	this section—
18	(A) to a transition government in Cuba;
19	and
20	(B) to a democratically elected government
21	in Cuba.
22	(2) Types of assistance.—Assistance under
23	the plan developed under paragraph (1) shall include
24	the following:

1	(A) Transition government.—(i) Ex-
2	cept as provided in clause (ii), assistance under
3	the plan to a transition government in Cuba
4	shall be limited to—
5	(I) such food, medicine, medical sup-
6	plies and equipment, and assistance to
7	meet emergency energy needs, as is nec-
8	essary to meet the basic human needs of
9	the Cuban people; and
10	(II) assistance described in subpara-
11	graph (C).
12	(ii) Assistance under the plan to a transi-
13	tion government in Cuba may include assistance
14	for activities comparable to those set forth in
15	section 498 of the Foreign Assistance Act of
16	1961 (22 U.S.C. 2295) (other than paragraph
17	(9) of such section).
18	(B) DEMOCRATICALLY ELECTED GOVERN-
19	MENT.—Assistance under the plan to a demo-
20	cratically elected government in Cuba shall con-
21	sist of additional economic assistance, together
22	with assistance described in subparagraph (C).
23	Such economic assistance may include—
24	(i) assistance under chapter 1 of part
25	I (relating to development assistance), and

1	chapter 4 of part II (relating to the eco-
2	nomic support fund), of the Foreign As-
3	sistance Act of 1961;
4	(ii) assistance under the Agricultural
5	Trade Development and Assistance Act of
6	1954;
7	(iii) financing, guarantees, and other
8	forms of assistance provided by the Ex-
9	port-Import Bank of the United States;
10	(iv) financial support provided by the
11	Overseas Private Investment Corporation
12	for investment projects in Cuba;
13	(v) assistance provided by the Trade
14	and Development Agency;
15	(vi) Peace Corps programs;
16	(vii) relief of Cuba's external debt;
17	and
18	(viii) other appropriate assistance to
19	carry out the policy of section 201.
20	(C) Military adjustment assist-
21	ANCE.—Assistance under the plan to a transi-
22	tion government in Cuba and to a democrat-
23	ically elected government in Cuba shall also in-
24	clude assistance in preparing the Cuban mili-

1	tary forces to adjust to an appropriate role in
2	a democracy.
3	(c) Strategy for Distribution.—The plan devel-
4	oped under subsection (b) shall include a strategy for dis-
5	tributing assistance under the plan.
6	(d) DISTRIBUTION.—The plan developed under sub-
7	section (b) shall authorize assistance under the plan to
8	be provided through nongovernmental organizations and
9	private and voluntary organizations, whether within or
10	outside the United States, including humanitarian, edu-
11	cational, labor, and private sector organizations.
12	(e) International Efforts.—
13	(1) The President shall take the necessary
14	steps—
15	(A) to seek to obtain the agreement of
16	other countries and of international financial
17	institutions and multilateral organizations to
18	provide to a transition government in Cuba,
19	and to a democratically elected government in
20	Cuba, assistance comparable to that provided
21	by the United States under this Act; and
22	(B) to work with such countries, institu-
23	tions, and organizations to coordinate all such
24	assistance programs.

- (2)(A) The President shall take the necessary steps to encourage the Organization of American States to create a special emergency fund for the explicit purpose of deploying human rights observers, election support, and election observation in Cuba.
  - (B) The President should instruct the United States Permanent Representative to the Organization of American States to encourage other member states of the Organization to join in calling for the Cuban Government to allow the immediate deployment of independent human rights monitors of the Organization throughout Cuba and on-site visits to Cuba by the Inter-American Commission on Human Rights.
  - (C) The President shall withhold from payment to the Organization of American States not less than \$5,000,000 of the arrearages of the United States to the Organization of American States as of the date of enactment of this Act until the Organization of American States agrees to make available an equivalent amount solely for the purposes of the special fund.
- 23 (f) CARIBBEAN BASIN INITIATIVE.—The President 24 shall determine, as part of the assistance plan developed 25 under subsection (b), whether or not to designate Cuba

- 1 as a beneficiary country under section 212 of the Carib-
- 2 bean Basin Economic Recovery Act.
- 3 (2) Any designation of Cuba as a beneficiary country
- 4 under section 212 of such Act may only be made after
- 5 a democratically elected government is in power. Such des-
- 6 ignation may be made notwithstanding any other provision
- 7 of law.
- 8 (3) The table contained in section 212(b) of the Car-
- 9 ibbean Basin Economic Recovery Act (19 U.S.C. 2702(b))
- 10 is amended by inserting "Cuba" between "Costa Rica"
- 11 and "Dominica".
- 12 (g) Trade Agreements.—The President, upon
- 13 transmittal to Congress of a determination under section
- 14 203(c)(3) that a democratically elected government in
- 15 Cuba is in power—
- 16 (1) shall take the necessary steps to enter into
- a preliminary agreement with such government in
- Cuba providing for extension of the North American
- 19 Free Trade Agreement to a free and independent
- 20 Cuba or to seek the creation of an economic commu-
- 21 nity with a free, democratic, and independent Cuba;
- 22 and
- 23 (2) is authorized to enter into negotiations with
- a democratic government in Cuba to provide for the
- extension of the North American Free Trade Agree-

1	ment (NAFTA) to Cuba or to seek the creation of
2	an economic community with a free, democratic, and
3	independent Cuba and to take such other steps as
4	will encourage renewed investment in Cuba.
5	(h) Communication With the Cuban People.—
6	The President shall take the necessary steps to commu-
7	nicate to the Cuban people the plan for assistance devel-
8	oped under this section.
9	(i) Report to Congress.—Not later than 180 days
10	after the date of the enactment of this Act, the President
11	shall transmit to the appropriate congressional committees
12	a report describing in detail the plan developed under this
13	section.
14	SEC. 203. COORDINATION OF ASSISTANCE PROGRAM; IM-
15	PLEMENTATION AND REPORTS TO CON-
16	GRESS; REPROGRAMMING.
17	(a) COORDINATING OFFICIAL.—The President shall
18	designate a coordinating official who shall be responsible
19	for—
20	(1) implementing the strategy for distributing
21	assistance under the plan developed under section
22	202(b);
12	
23	(2) ensuring the speedy and efficient distribu-

tion of such assistance; and

1	(3) ensuring coordination among, and appro-
2	priate oversight by, the agencies of the United
3	States that provide assistance under the plan, in-
4	cluding resolving any disputes among such agencies.
5	(b) United States-Cuba Council.—Upon making
6	a determination under subsection (c)(3) that a democrat-
7	ically elected government is in power in Cuba, the Presi-
8	dent, after consultation with the coordinating official, shall
9	designate a United States-Cuba council—
10	(1) to ensure coordination between the United
11	States Government and the private sector in re-
12	sponding to change in Cuba, and in promoting mar-
13	ket-based development in Cuba; and
14	(2) to establish periodic meetings between rep-
15	resentatives of the United States and Cuban private
16	sectors for the purpose of facilitating bilateral trade.
17	(c) Implementation of Plan; Reports to Con-
18	GRESS.—
19	(1) Implementation with respect to tran-
20	SITION GOVERNMENT.—Upon making a determina-
21	tion that a transition government in Cuba is in
22	power, the President shall transmit that determina-
23	tion to the appropriate congressional committees and
24	shall, subject to the availability of appropriations,

 $commence\ the\ delivery\ and\ distribution\ of\ assistance$ 

- to such transition government under the plan developed under section 202(b).
  - (2) Reports to congress.—(A) The President shall transmit to the appropriate congressional committees a report setting forth the strategy for providing assistance described in section 202(b)(2) (A) and (C) to the transition government in Cuba under the plan of assistance developed under section 202(b), the types of such assistance, and the extent to which such assistance has been distributed in accordance with the plan.
  - (B) The President shall transmit the report not later than 90 days after making the determination referred to in paragraph (1), except that the President shall transmit the report in preliminary form not later than 15 days after making that determination.
  - (3) Implementation with respect to democratically elected government in Cuba is in power, submit that determination to the appropriate congressional committees and shall, subject to the availability of appropriations, commence the delivery and distribution of assistance to such democratically elected

- government under the plan developed under section 202(b).
- (4) Annual reports to congress.—Not later than 60 days after the end of each fiscal year, the President shall transmit to the appropriate congressional committees a report on the assistance provided under the plan developed under section 202(b), including a description of each type of assistance, the amounts expended for such assistance, and a description of the assistance to be provided
- (d) Reprogramming.—Any changes in the assistance to be provided under the plan developed under section 202(b) may not be made unless the President notifies the appropriate congressional committees at least 15 days in advance in accordance with the procedures applicable to reprogramming notifications under section 634A of the

under the plan in the current fiscal year.

### 19 SEC. 204. AUTHORIZATION OF APPROPRIATIONS.

Foreign Assistance Act of 1961.

- There are authorized to be appropriated to the Presi-
- 21 dent such sums as may be necessary to carry out this Act.
- 22 SEC. 205. TERMINATION OF THE ECONOMIC EMBARGO OF
- 23 CUBA.

- Upon submitting a determination to the appropriate
- 25 congressional committees under section 203(c)(3) that a

1	democratically elected government in Cuba is in power, the
2	President shall take steps to terminate the economic em-
3	bargo of Cuba.
4	SEC. 206. REQUIREMENTS FOR A TRANSITION GOVERN-
5	MENT.
6	For purposes of this Act, a transition government in
7	Cuba is a government in Cuba which—
8	(1) is demonstrably in transition from com-
9	munist totalitarian dictatorship to representative de-
10	mocracy;
11	(2) has legalized all political activity;
12	(3) has released all political prisoners and al-
13	lowed for investigations of Cuban prisons by appro-
14	priate international human rights organizations;
15	(4) makes public commitments to and is mak-
16	ing demonstrable progress in—
17	(A) establishing an independent judiciary;
18	(B) dissolving the present Department of
19	State Security in the Cuban Ministry of the In-
20	terior, including the Committees for the De-
21	fense of the Revolution and the Rapid Response
22	Brigades;
23	(C) respecting internationally recognized
24	human rights and basic freedoms as set forth in

1	the Universal Declaration of Human Rights, to
2	which Cuba is a signatory nation;
3	(D) effectively guaranteeing the rights of
4	free speech and freedom of the press;
5	(E) organizing free and fair elections for a
6	new government—
7	(i) to be held within 1 year after the
8	transition government assumes power;
9	(ii) with the participation of multiple
10	independent political parties that have full
11	access to the media on an equal basis, in-
12	cluding (in the case of radio, television, or
13	other telecommunications media) in terms
14	of allotments of time for such access and
15	the times of day such allotments are given;
16	and
17	(iii) to be conducted under the super-
18	vision of internationally recognized observ-
19	ers, such as the Organization of American
20	States, the United Nations, and other elec-
21	tions monitors;
22	(F) assuring the right to private property;
23	(G) taking appropriate steps to return to
24	United States citizens and entities property
25	taken by the Government of Cuba from such

1	citizens and entities on or after January 1,
2	1959, or to provide equitable compensation to
3	such citizens and entities for such property;
4	(H) granting permits to privately owned
5	telecommunications and media companies to op-
6	erate in Cuba; and
7	(I) allowing the establishment of an inde-
8	pendent labor movement and of independent so-
9	cial, economic, and political associations;
10	(5) does not include Fidel Castro or Raul Cas-
11	tro;
12	(6) has given adequate assurances that it will
13	allow the speedy and efficient distribution of assist-
14	ance to the Cuban people; and
15	(7) permits the deployment throughout Cuba of
16	independent and unfettered international human
17	rights monitors.
18	SEC. 207. REQUIREMENTS FOR A DEMOCRATICALLY ELECT-
19	ED GOVERNMENT.
20	For purposes of this Act, a democratically elected
21	government in Cuba, in addition to continuing to comply
22	with the requirements of section 206, is a government in
23	Cuba which—

1	(1) results from free and fair elections con-
2	ducted under the supervision of internationally rec-
3	ognized observers;
4	(2) has permitted opposition parties ample time
5	to organize and campaign for such elections, and has
6	permitted full access to the media to all candidates
7	in the elections;
8	(3) is showing respect for the basic civil lib-
9	erties and human rights of the citizens of Cuba;
10	(4) has made demonstrable progress in estab-
11	lishing an independent judiciary;
12	(5) is substantially moving toward a market-ori-
13	ented economic system; and
14	(6) is committed to making constitutional
15	changes that would ensure regular free and fair elec-
16	tions that meet the requirements of paragraph (2).
17	TITLE III—PROTECTION OF
18	AMERICAN PROPERTY
19	RIGHTS ABROAD
20	SEC. 301. EXCLUSION FROM THE UNITED STATES OF
21	ALIENS WHO HAVE CONFISCATED PROPERTY
22	OF UNITED STATES NATIONALS.
23	(a) Additional Grounds for Exclusion.—Sec-
24	tion 212(a)(9) of the Immigration and Nationality Act (8

1	U.S.C. 1182(a)) is amended by adding at the end the fol-
2	lowing:
3	"(D) ALIENS WHO HAVE CONFISCATED
4	AMERICAN PROPERTY ABROAD AND RELATED
5	PERSONS.—(i) Any alien who—
6	"(I) has confiscated, or has directed
7	or overseen the confiscation of, property
8	the claim to which is owned by a United
9	States person, or converts or has converted
10	for personal gain confiscated property, the
11	claim to which is owned by a United States
12	person;
13	"(II) traffics in confiscated property,
14	the claim to which is owned by a United
15	States person;
16	"(III) is a corporate officer, principal,
17	or shareholder of an entity which has been
18	involved in the confiscation, trafficking in,
19	or subsequent unauthorized use or benefit
20	from confiscated property, the claim to
21	which is owned by a United States person,
22	or
23	"(IV) is a spouse or child of a person
24	described in subclause (I),
25	is excludable.

1	"(ii) The validity of claims under this sub-
2	paragraph shall be established in accordance
3	with section 303 of the Cuban Liberty and
4	Democratic Solidarity (LIBERTAD) Act of
5	1995.
6	"(iii) For purposes of this subparagraph,
7	the terms 'confiscated', 'traffics', and 'United
8	States person' have the same meanings given to
9	such terms under section 4 of the Cuban Lib-
10	erty and Democratic Solidarity (LIBERTAD)
11	Act of 1995.".
12	(b) EFFECTIVE DATE.—The amendment made by
13	subsection (a) shall apply to individuals entering the Unit-
14	ed States on or after the date of enactment of this Act.
15	SEC. 302. LIABILITY FOR TRAFFICKING IN PROPERTY CON-
16	FISCATED FROM UNITED STATES NATIONALS.
17	(a) CIVIL REMEDY.—(1) Except as provided in para-
18	graphs (2) and (3), any person or government that traffics
19	in property confiscated by a foreign government shall be
20	liable to the United States person who owns the claim to
21	the confiscated property for money damages in an amount
22	which is the greater of—
23	(A) the amount certified by the Foreign Claims
24	Settlement Commission under title V of the Inter-

- national Claims Settlement Act of 1949, plus inter-
- 2 est at the commercially recognized normal rate;
- 3 (B) the amount determined under section 4 303(a)(2); or
- (C) the fair market value of that property, calculated as being the then current value of the property, or the value of the property when confiscated plus interest at the commercially recognized normal rate, whichever is greater.
- 10 (2) Except as provided in paragraph (3), any person
- 11 or government that traffics in confiscated property after
- 12 having received (A) notice of a claim to ownership of the
- 13 property by the United States person who owns the claim
- 14 to the confiscated property, and (B) a copy of this section,
- 15 shall be liable to such United States person for money
- 16 damages in an amount which is treble the amount speci-
- 17 fied in paragraph (1).
- 18 (3)(A) Actions may be brought under paragraph (1)
- 19 with respect to property confiscated before, on, or after
- 20 the date of enactment of this Act.
- 21 (B) In the case of property confiscated before the
- 22 date of enactment of this Act, no United States person
- 23 may bring an action under this section unless such person
- 24 acquired ownership of the claim to the confiscated prop-
- 25 erty before such date.

1	(C) In the case of property confiscated on or after
2	the date of enactment of this Act, in order to maintain
3	the action, the United States person who is the plaintiff
4	must demonstrate to the court that the plaintiff has taken
5	reasonable steps to exhaust any available local remedies.
6	(b) Jurisdiction.—Chapter 85 of title 28, United
7	States Code, is amended by inserting after section 1331
8	the following new section:
9	"§ 1331a. Civil actions involving confiscated property
10	"The district courts shall have exclusive jurisdiction,
11	without regard to the amount in controversy, of any action
12	brought under section 302 of the Cuban Liberty and
13	Democratic Solidarity (LIBERTAD) Act of 1995.".
14	(c) Waiver of Sovereign Immunity.—Section
15	1605 of title 28, United States Code, is amended—
16	(1) by striking "or" at the end of paragraph
17	(5);
18	(2) by striking the period at the end of para-
19	graph (6) and inserting "; or"; and
20	(3) by adding at the end the following:
21	"(7) in which the action is brought with respect
22	to confiscated property under section 302 of the
23	Cuban Liberty and Democratic Solidarity
24	(LIBERTAD) Act of 1995.".

### SEC. 303. CLAIMS TO CONFISCATED PROPERTY.

- 2 (a) EVIDENCE OF OWNERSHIP.—For purposes of
- 3 this Act, conclusive evidence of ownership by the United
- 4 States person of a claim to confiscated property is estab-
- 5 lished—
- 6 (1) when the Foreign Claims Settlement Com-
- 7 mission certifies the claim under title V of the Inter-
- 8 national Claims Settlement Act of 1949, as amended
- 9 by subsection (b); or
- 10 (2) when the claim has been determined to be
- valid by a court or administrative agency of the
- country in which the property was confiscated.
- 13 (b) Amendment of the International Claims
- 14 Settlement Act of 1949.—Title V of the International
- 15 Claims Settlement Act of 1949 is amended by adding at
- 16 the end the following new section:
- 17 "ADDITIONAL CLAIMS
- 18 "Sec. 514. Notwithstanding any other provision of
- 19 this title, a United States national may bring a claim to
- 20 the Commission for determination and certification under
- 21 this title of the amount and validity of a claim resulting
- 22 from actions taken by the Government of Cuba described
- 23 in section 503(a), whether or not the United States na-
- 24 tional qualified as a United States national at the time
- 25 of the Cuban government action, except that, in the case
- 26 of property confiscated after the date of enactment of this

- 1 section, the claimant must be a United States national at
- 2 the time of the confiscation.".

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